# <page-header><section-header> Big Control The Control of the Co **BMJ Open** Self-reported oral health among a community sample of people experiencing social and health inequities: cross-sectional findings from a study to enhance equity in primary healthcare settings

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## ABSTRACT

Objective: To describe the self-reported oral health issues among a community sample of primary care clients experiencing socioeconomic disadvantages.

Methods: As part of a larger mixed-methods, multiple case study evaluating an equity-oriented primary healthcare intervention, we examined the oral health of a sample of 567 people receiving care at four clinics that serve marginalised populations in two Canadian provinces. Data collected included selfrated oral health and experiences accessing and receiving healthcare, standard self-report measures of health and quality of life, and sociodemographic information.

**Results:** The prevalence of self-rated poor oral health was high, with almost half (46.3%) of the participants reporting poor or fair oral health. Significant relationships were observed between poor oral health and vulnerabilities related to mental health, trauma and housing instability. Our findings suggest that the oral health of some Canadian populations may be dramatically worse than what is reported in existing population health surveys.

Conclusions: Our findings reinforce the importance of addressing oral health as part of health equity strategies. The health and oral health issues experienced by this client cohort highlight the need for interdisciplinary, team-based care that can address the intersections among people's health status, oral health and social issues.

### INTRODUCTION

Despite being identified as a national priority in Canada,<sup>1</sup> little progress has been made in understanding oral health within the context

# Oral health inequities in Canada: policy and healthcare context

Oral health inequities<sup>i</sup> are significant in Canada. As in other countries, these inequities are largely related to income.<sup>4-6</sup> Lower-income Canadians, including those with no dental insurance or with only public dental health benefits, are most likely to need dental care and most likely to not obtain such care due to costs.<sup>1</sup><sup>7</sup> Out-of-pocket spending on dental care has been increasing, and those increases are greatest among those least able to afford such costs, with Canada's lowest income households experiencing a 60% increase in out-of-pocket spending on dental care between 1997 and 2009.8 Moreover, low-income households typically spend a much higher percentage of income on healthcare costs than more affluent households.<sup>8</sup> These oral health inequities are particularly concerning, given Canada's 2014 ranking as the OECD (Organization for Economic Co-operation and Development) nation with the second highest level of income inequities, surpassed only by the USA.<sup>9</sup>

Health and social inequities result from structural conditions and policies that contribute to segments of the population being more likely to report and have documented poor oral health. In Canada, this includes Indigenous<sup>ii</sup> people, people who are homeless, those classified as the working poor and elderly persons. For example, First Nations populations have higher rates of dental decay and tooth loss compared to the general Canadian population,<sup>11</sup> and Inuit populations have poorer oral health and higher frequency of food avoidance because of oral pain than the general Canadian population south of the 60th parallel.<sup>12</sup> Research among adults who are homeless has found much poorer oral health, significant unmet treatment needs and a lack of access to dental care.<sup>13</sup> While oral health inequities are most evident among groups who are most economically disadvantaged, the working poor-who live in relative poverty-frequently have no dental insurance coverage and report poor oral health and visits to a dentist only in emergencies.<sup>14</sup> <sup>15</sup> Analysis of Canadian Health Measures Survey data from 2007 to 2009 revealed that among elderly Canadians, income-related oral health inequities are intensified, especially for those without insurance and the frail elderly.<sup>16</sup> Overall, adults with vulnerabilities and complex care needs face multiple barriers to accessing necessary oral health preventive care and treatment.<sup>1718</sup>

Oral health inequities reflect both wider economic inequities and limitations in Canada's system of dental

care. Canada has a single model of dental delivery, under which most Canadians purchase their dental care from dental professionals in privately owned and operated practices. Most individuals pay out-of-pocket, or through private dental insurance from their place of employment. Approximately 60% of Canadians are covered by employment-related plans and about a third have no dental insurance.<sup>1</sup>

### Oral health policies: impact on provision of services

Although public oral health is ostensibly a priority, there is little public financing of dentistry in Canada and private spending continues to increase more rapidly than public spending.<sup>19</sup> Only 5% of Canadians receive public dental health benefits, which are limited dental insurance plans targeting specific populations, typically people on social assistance and status First Nations people. Unlike medical services, dental services are not included in Canada's universal Medicare system<sup>iii</sup> and are not publicly covered for the general population. While almost all (98.6%) of physician services are reimbursed with public funds, only about 6% of all dental expenditures are publicly funded in Canada.<sup>1</sup>

The provision of public dental benefits does not always ensure access to dental care for those who are covered, in part because of the complexity of insurance-related barriers to accessing dental treatment.<sup>17</sup> <sup>20–22</sup> Further, even when people do access ment.<sup>17</sup> <sup>20–22</sup> Further, even when people do access dental care through public benefits, the quality of that care may be inferior to that offered to those paying out of pocket or through employment and private insurance. Dentists express their reluctance to accept clients with public dental benefits;<sup>23</sup> and missed appointments by low-income clients tend to result in exclusion strategies.<sup>24</sup> The relationship between dentists and **G** low-income clients has been described as fraught with  $\triangleright$ therapeutic, relationship, financial, personal and tra systemic failures.<sup>24</sup>

In summary, though urgently needed, dental care provision to people experiencing social inequities is hampered by the fact that the majority of the Canadian population is adequately served,<sup>1</sup> and by the fact that dental care is 'hived off' from healthcare more generally by policy and practices in the Canadian system. Even though the role of oral health in overall health is incontrovertible and the contribution of poor oral health to healthcare costs is well documented,<sup>25</sup> dental care is not treated as essential in Canadian policy and funding structures.

The purpose of this paper is to describe the selfreported oral health issues among a community sample of primary care clients experiencing socioeconomic disadvantages. We use Canadian population estimates to

<sup>&</sup>lt;sup>i</sup>The terms inequity, inequality and disparity are used differently in various contexts internationally.<sup>2</sup> In this paper, we use the term inequity to refer to differences among groups that are due to unfair social arrangements that are potentially remediable.<sup>3</sup>

<sup>&</sup>lt;sup>ii</sup>Indigenous people in Canada are often referred to as 'Aboriginal' peoples, and include First Nations, Métis and Inuit populations.<sup>10</sup> In this paper, we use the term Indigenous unless reporting on specific population groups.

<sup>&</sup>lt;sup>iii</sup>However, the Federal government is responsible for provision of dentistry to Aboriginal peoples, the national police (RCMP) and Canadian Forces personnel and veterans.<sup>1</sup>

compare the self-rated oral health from the sample population to rates reported in the general population. As we discuss, identifying the intersections among oral health status and other forms of vulnerability can highlight the importance of addressing oral health inequities within the Canadian healthcare system, and inform strategies to enhance capacity for equity-oriented oral healthcare delivery with populations who can be considered marginalised<sup>iv</sup>.

### **METHODS**

### **Design and settings**

We report specific baseline findings from a larger study known as the EQUIP research programme.<sup>26</sup> The EQUIP study uses a mixed methods, multiple case study design to evaluate the effectiveness of an innovative, multicomponent intervention to enhance capacity for equity-oriented PHC services at four PHC clinics (two each in British Columbia (BC) and Ontario) that serve populations experiencing various forms of social disadvantage. The clinics were selected to achieve diversity in five domains of context. Specifically, the sites are located in diverse geographic areas, serve different populations and have different interdisciplinary staff complements, funding mechanisms and clinic histories and policies. The BC clinics primarily serve inner city marginalised populations. One of the Ontario clinics serves lowincome families, including new immigrants and refugees in an urban and suburban context and the other serves people residing in a rural region of southern Ontario. All four clinics provide primary care and social support services to diverse groups of clients, with the majority of clients experiencing social disadvantages ranging from low income, lack of affordable housing and unemployment, histories of violence and/or trauma, or the inability to work due to significant physical or mental health issues. In 2013, the combined client population served by the four clinics was approximately 12 000 people.

### Sampling and recruitment

Participants were eligible to participate based on the following inclusion criteria: at least 18 years of age, able to understand and speak English, had at least three visits to one of the participating clinics in the past 12 months and intended to continue accessing services at the clinic for the next 2 years. People meeting the inclusion criteria who came to access services at the clinic on purposively selected days were invited to participate. To enhance representativeness, we ensured that people who had scheduled appointments and those who dropped in for an appointment or came into the clinic for another purpose were eligible to participate. A sample of 120–160 people was recruited from each site, comprising a

cohort of 567 clients who are being followed at four time points over a 3-year period. The demographic characteristics of the EQUIP sample are shown in table 1.

### Table 1 EQUIP participant demographics (N=567)

		Per	
	n	cent	Mean (SD)
Candar	567		
Gender		44.0	
Male	236	41.6	
Female	329	58.0	
Transgender	2 545	0.4	
Age	545		45.5 (14.6)
			(range: 18–94)
Aboriginal identity	558		10-94)
Aboriginal identity Yes	244	43.7	
No	314	43.7 56.3	
	547	50.5	
Relationship with a partner Yes	265	48.4	
No	205	40.4 51.6	
	282 534	0.10	
Employment status Employed*	108	20.2	
Unemployed	349	20.2 65.4	
Other†	349 77	05.4 14.4	
Educational level	548	14.4	
Less than high school	238	43.4	
Completed high school	230 81	43.4 14.8	
Postsecondary up to and	199	36.3	
including undergraduate	199	30.3	
degree			
Professional/graduate level	16	2.9	
degree	10	2.9	
Other	14	2.6	
Receiving social assistance	168	29.6	
Receiving disability assistance	223	39.3	
Difficulty living on TOTAL	543	00.0	
household income‡	040		
Very difficult	197	36.3	
Somewhat difficult	183	33.7	
Not very difficult	96	17.7	
Not at all difficult	67	12.3	
Living situation§	548	12.0	
Market housing	331	60.4	
Non-market housing	217	39.7	
Shelter usage (past 12 months)	539	00.7	
Yes	142	26.3	
No	397	73.7	

\*'Employed' status includes individuals working full-time or part-time, as well as those taking part in seasonal work. †The majority of responses in this category are: retired, disability assistance, stay-at-home mom, student and self-employed or occasional cash work.

**‡**Participants were asked: Overall, how difficult is it for you to live on your total household income right now?

§Market housing includes individuals living in a private apartment, condo or house. Non-market housing includes individuals who reported living in public, social or supportive housing, those couch-surfing, living in shelters, on the street, in a vehicle, in a single-room occupancy hotel and those who chose 'other' in lieu of the above options.

<sup>&</sup>lt;sup>iv</sup>We use the terms 'marginalisation' or 'marginalised' to refer to the social, political and economic conditions that create health, social and health care inequities.

### Data collection and measurement

Baseline data collection occurred in 2013. Trained researchers obtained participants' written informed consent prior to completing a structured interview using a computer-assisted data platform on a tablet computer. Participants were provided with an honorarium to acknowledge the time and effort required to participate in the study. Data collected included, for example: (1) clients' experiences accessing healthcare and receiving care at the clinics, (2) two items on self-rated oral health<sup>v</sup> from the Canadian Community Health Survey (CCHS)<sup>28</sup> and (3) standard measures of health and quality of life, including the CESD- $R^{29-31}$  depression screening tool, the Von Korff Chronic Pain Grade Scale<sup>32</sup> and the PCL-C Symptoms of Trauma Checklist.<sup>33 34</sup> Sociodemographic information, including housing status and a measure of financial strain, was also collected.

### **Data analysis**

Using SPSS (V.21), frequencies were calculated to describe the demographic and socioeconomic characteristics of the sample population at baseline, with a focus on oral health. Descriptive statistics (mean, SD, median, range) were used to summarise continuous variables. To test associations between oral health and our variables of interest, we used the chi-square test  $(\chi^2)$  and Spearman's rho  $(r_s)$ . Associations were deemed significant at a level of p<0.05.

### RESULTS

### **Description of participants**

Over half of the 567 participants were female and ages ranged from 18 to 94 years, with the mean age being 45 years (SD=14.6). A high proportion identified as Aboriginal. Clinics participating in this study have explicit mandates to serve populations that are disadvantaged by structural and social inequities, and this mandate is reflected in the sample demographics. Comparisons with electronic medical records and administrative data, as well as consultations with clinic leads, suggest that our sample is representative of the overall client population at each site in terms of gender, age range, ethnocultural background and socioeconomic status.

Compared with the general population in Canada, we observed some specific vulnerabilities and complexities within our sample. They were predominantly unemployed (65.4% compared to 7.1% in Canada in 2013)<sup>35</sup> and receiving either social assistance or disability benefits (68.9% compared to 6-7% of the Canadian population receiving social assistance in 2012).<sup>36</sup>

Economic hardships were reported by the majority of participants, with nearly 70% reporting it was somewhat or very difficult to live on their income. In contrast, 8.8% of Canadians were considered Low Income (LIM-AT)<sup>vi</sup> in 2011(the most current year available).<sup>37</sup> While most participants lived in some form of market housing (tenants in privately-owned rental properties or homeowners), a significant proportion lived in nonmarket housing situations including public, social and supportive housing. Overall, housing vulnerabilities were significant, with more than a quarter of participants of participants reporting having spent one or more nights in a shelter in the past year, while approximately 1 in 230 Canadians (0.4%) were reported to have stayed in an emergency  $\mathbf{\xi}$ shelter at least once in 2009.<sup>38 39</sup>

Over one-third of participants rated their general health as fair or poor, as shown in table 2, and a similar group or poor mental health (31.2%). Many participants reported having problems related to substance use and significant numbers of participants were living with HIV/AIDS and/or hepatitis C. About one in four participants had experienced a significant head injury. Rates of other chronic illnesses uses rela were also higher than rates observed in the general population. For example, in our sample participants reported having been diagnosed or treated with various chronic conditions at higher rates than the general Canadian population in 2013: depression (52.5% vs đ 7.6% reporting a mood disorder<sup>vii</sup>), arthritis (38.6% vs text 15.9%), high-blood pressure (31.8% vs 17.7%), diabetes  $(13.2\% \text{ vs } 6.6\%).^{40}$ 

### **Oral health**

Overall, we found high prevalence of self-rated poor oral health. For the purposes of comparison, we collapsed **G** self-rated oral health into two categories: 'Poor', which includes responses of fair and poor; and 'Good', which includes responses of good, very good and excellent. In total, 556 participants provided a response to the questions rating their overall oral health and frequency of pain or discomfort in teeth or gums in the past month (table 3). Almost half of the participants (46.4%)reported Poor oral health. Nearly half of participants (44.1%) reported sometimes or often experiencing oral pain or discomfort in the past month. These results indicate substantially higher prevalence of self-rated Poor oral health and oral pain or discomfort compared to the general Canadian population (15.5% and 11.6%, respectively).<sup>1</sup> Furthermore, we suspect that participants' assessment of their own oral health may be positively

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<sup>&</sup>lt;sup>v</sup>These questions ask about overall oral health using a five-point scale from excellent to poor, and frequency of pain or discomfort in teeth or gums in the past month using a four-point scale from often to never. They are derived from the oral health component of the Canadian Health Measures Survey (CHMS).<sup>2</sup>

viThe cut-off for Low Income Measure After Tax [LIM-AT] is set at 50% of median adjusted after-tax income, where 'adjusted' indicates that a household's needs are taken into account.<sup>3</sup>

viiStatistics Canada reports this as the "population aged 12 and over who reported that they have been diagnosed by a health professional as having a mood disorder, such as depression, bipolar disorder, mania or dysthymia."

Table 2         Self-reported health (N=567)		
	n	Per cent
General health	556	
Poor	54	9.7
Fair	147	26.4
Good	215	38.7
Very good	108	19.4
Excellent	32	5.8
General health, dichotomised	556	
Poor or fair	201	36.2
Good to excellent	355	63.8
Chronic health conditions, diagnosed or	512	
treated*		
None	33	6.4
One	82	16.0
Two or more	397	77.5
Frequency of selected chronic health conc	ditions*	
Depression (n=550)	289	52.5
Anxiety (n=547)	265	48.4
Substance use problems (n=544)	223	41.0
Arthritis (n=544)	210	38.6
High-blood pressure (n=548)	174	31.8
Head injury (n=549)	138	25.1
Hepatitis C (n=547)		22.5
Diabetes (n=546)	72	13.2
Heart disease (n=550)	57	
HIV/AIDS (n=546)	48	8.8
*Participants were asked whether or not any he had ever diagnosed or treated them with this ch condition.		

skewed. Interviewers commonly noticed visible decay among participants reporting non-problematic, or Good, oral health.

Table 4 shows comparative percentages of adults' selfrated Poor oral health from our community sample and the CHMS,<sup>1</sup> as well as related surveys of specific subpopulations. As shown below, the proportion of EQUIP participants with Poor oral health is almost twice that found in other economically vulnerable populations and those receiving public dental benefits. The extent of Poor oral health among our sample is greater than that

Table 3         Self-reported measures of ora           associated health measures (N=567)	l health	and
	n	Per cent
Oral health	556	
Poor	132	23.7
Fair	126	22.7
Good	151	27.2
Very good	88	15.8
Excellent	59	10.6
Pain or discomfort in teeth and mouth	556	
Never	213	38.3
Rarely	98	17.6
Sometimes	135	24.3
Often	110	19.8

Table 4 Percentage of respondents rating their oral health as fair or poor in EQUIP and other Canadian population surveys\* EQUIP sample 2013 (N=567) Adults aged 18-94 46.4% Canadian Health Measures Survey 2007-2009 (N=5586) Canadians aged 6-79 15.5% Protected by copyright, including for uses related to text and data mini Lower income 24.6% Middle income 16.5% 10.9% Higher income 18.6% Not insured Publicly insured<sup>†</sup> 26.3% Privately insured 12.9% First Nations Oral Health Survey<sup>11</sup> 2009-2010 (N=1188) 38.7% First Nations adolescents and adults aged 12+ Inuit Oral Health Survey<sup>12</sup> 2008-2009 (N=1216) Inuit young adults (20-39 years) 40.7% Inuit adults (40 years +) 38.6% Toronto Adult Homeless Survey<sup>13</sup> 2010 (N=191) 60.2% Adults aged 18-75 \*Percentages shown here reflect self-reported fair or poor oral health on the Canadian Health Measures Survey Oral Health Component. +Public dental insurance plans target specific populations, typically people on social assistance and status First Nations

found in Canadian Aboriginal population surveys such as the First Nations Oral Health Survey<sup>11</sup> and the Inuit Oral Health Survey.<sup>12</sup> A survey of Toronto's homeless adults<sup>13</sup> reported 60.2% of participants experiencing Poor oral health, which is higher than our overall find-Bui ings. However, these rates are consistent with the EQUIP participants who were homeless and recently homeless. Poor oral health was reported by 62.9% of participants who stayed in a shelter in the past 12 months, and by 61.9% of participants with a current living situation of couch-surfing, shelter, on the street, in a vehicle or in a single-room occupancy hotel).

people.

We examined the associations between self-rated oral **b** health and other health and social indicators. Again, we collapsed self-rated oral health into two categories of Poor and Good. Overall, we observed that those participants experiencing greatest health and social vulnerabilities were more likely to report their oral health as Poor.

Reports of Poor oral health were not related to age or gender. Poor oral health was significantly associated with Aboriginal identity, and with self-reported fair or poor mental health and general health (see table 5). Furthermore, participants reporting Poor oral health were significantly more likely to report high levels

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	Poor oral	Poor oral		
	health (n)*	health (%)*	Test statistic	p Value
General health, dichotomised			$\chi^2_{Yates}=21.56$	<0.001
Fair or poor	120	59.7	<i>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</i>	
Good to excellent	138	38.9		
Mental health, dichotomised			$\chi^2_{Yates} = 12.29$	<0.001
Fair or poor	100	57.8	7 1400	
Good to excellent	158	41.4		
Disabling chronic pain†			χ <sup>2</sup> <sub>Yates</sub> =18.66	<0.001
No pain (grades 0-II)	97	36.7	<i>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</i>	
Pain (grades (III-IV)	148	55.8		
PTSD symptoms (PCL-C)‡			$\chi^2_{Yates} = 16.55$	<0.001
No or low symptoms (below threshold)	70	34.4		
Probable PTSD	181	52.6		
Depressive symptoms (CESD-R)§			χ <sup>2</sup> <sub>Yates</sub> =8.92	0.003
No depressive symptoms	103	39.0		
Some depressive symptoms	147	52.1		
Depression (self-reported)			χ <sup>2</sup> <sub>Yates</sub> =8.28	0.004
No	103	39.6		
Yes	150	52.1		
Anxiety (self-reported)			χ <sup>2</sup> <sub>Yates</sub> =6.81	0.009
No	114	40.6		
Yes	138	52.1		
HIV/AIDS (self-reported)			χ <sup>2</sup> <sub>Yates</sub> =6.48	0.011
No	220	44.3	<i>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</i>	
Yes	31	64.6		
Hepatitis C (self-reported)			$\chi^2_{Yates}=9.80$	0.002
No	180	42.5	<i>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</i>	
Yes	72	59.0		
Shelter (accessed past 12 months)			$\chi^2_{Yates}=20.56$	<0.001
No	159	40.2		
Yes	88	62.9		
Living situation¶			χ² <sub>Yates</sub> =10.34	0.001
Market housing	132	40.0	<i>i i a b b b b b b b b b b</i>	
Non-market housing	105	55.0		
Overall financial strain**			$\chi^2_{Yates}=37.09$	<0.001
Not difficult	41	25.3	<i>i i a b b b b b b b b b b</i>	
Difficult	205	54.2		
Gender^			χ²=2.91	0.088
Male	118	50.9	<i>n</i>	
Female	139	43.2		
Age			<i>r</i> s= 0.026	0.548
Aboriginal identity			$\chi^2_{Yates}$ =5.38	0.020
Yes	125	52.3	N Tales 0.00	0.020
No	131	42.0		

\*Where reported frequencies add up to less than the total n for Poor oral health, and/or percentages do not add up to 100, this is due to missing data.

<sup>†</sup>Chronic pain grade, as scored on the Von Korff chronic pain scale,<sup>32</sup> which classifies pain from grade 0 (pain free) to IV (high disability-severely limiting).

\*Scores from the post-traumatic stress disorder (PTSD) Checklist, Civilian Version (PCL-C)<sup>33 34</sup> were compared against a predetermined cut score of 35 to determine which people were experiencing high levels of trauma symptoms. <sup>§</sup>Participants' total Centre for Epidemiologic Studies Depression Scale Revised (CESD-R)<sup>29–31</sup> scores were collapsed into categories of No

depressive symptoms and Some depressive symptoms, based on an overall cut score of 16. <sup>¶</sup>Market housing includes individuals living in a private apartment, condo or house. Non-market housing includes individuals who reported living in public, social or supportive housing, those couch-surfing, living in shelters, on the street, in a vehicle, in a single-room occupancy hotel and those who chose 'other' in lieu of the above options.

\*\*Not difficult includes responses of Not at all difficult and Not very difficult. Responses of Very difficult and Somewhat difficult were collapsed into Difficult.

<sup>^</sup>Two participants identified as transgender; however, their cases were excluded from this specific test due to insufficient data.

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of chronic pain, severe trauma symptoms or probable clinical depression. Similarly, there were statistically significant associations between Poor oral health and a diagnosis of depression, anxiety, HIV/AIDS, or hepatitis C. Poor oral health was also significantly associated with poor living situation. People who had accessed a shelter in the past year were more likely to report Poor oral health than those who had not. Similarly, people who were currently homeless or living in public, social or supportive housing were more likely to report Poor oral health than people residing in market housing.

### DISCUSSION

Our study adds to existing knowledge of oral health inequities within the Canadian population by exploring the self-reported oral health of a community sample of people experiencing a high degree of material and social disadvantages. Given the challenges of including marginalised people in health surveys, the EQUIP study addresses a gap in our current knowledge regarding selfreported oral health among vulnerable populations. On the whole, our findings suggest that the oral health of some Canadian populations may be dramatically worse than what is reported in existing population health surveys. Correspondingly, inequities in oral health may be much greater than presumed based on previous health surveys where marginalised populations are under-represented.

This study used self-assessed oral health rather than objective measures of oral diseases and untreated dental needs. However, previous research has demonstrated the adequacy of the subjective measure in predicting objective dental needs<sup>41</sup> and the links between the measure of self-rated poor oral health and the complexities of experiencing poverty.42 While self-rated oral health is a limited measure of oral health, it is a significant predictor of having unmet dental treatment needs.<sup>41</sup> For example, data from the CHMS found that people reporting fair or poor oral health were 5.9 times more likely to have an unmet dental treatment need than those reporting excellent or good oral health.<sup>42</sup> Indeed, secondary analysis of CHMS data has indicated that 67.8% of individuals reporting fair or poor oral health were deemed to have a clinically determined treatment need, with nearly half (46%) requiring restorative treatment.<sup>41</sup> Given the extent of self-rated poor oral health in the EQUIP sample, it is likely that participants have a high degree of unmet dental treatment needs. The complexity of those needs also warrants attention, given the significant associations we found between reports of poor oral health and issues related to mental health, trauma and substance use, as well as HIV/AIDS, hepatitis C and head injury.

People's self-reported oral health status is inextricably linked to other types of health inequities including the interconnected issues of low income, inadequate, unstable or unsafe housing and the complex health needs that frequently accompany these social inequities. The analysis presented in this paper is not meant to infer causal effects between perceived poor oral health and the health and social vulnerabilities explored in the data. The client sample for this study includes four primary healthcare sites in two Canadian provinces and generalisations to other jurisdictions may be limited by considerations such as dental and general health insurance policies. However, our findings illustrate disproportionately poor oral health among a segment of the population experiencing multiple chronic health conditions, high rates of mental health and substance use issues, and high rates of depression and symptoms of trauma, as well as economic and housing vulnerabilities.

Based on our experiences conducting the face-to-face interviews, we suspect that participants' ratings of their own oral health may have been positively skewed. Our interviewing team observed that many participants have very few remaining teeth, because they have had multiple extractions and many of these participants reported that their dental health was consequently no longer problematic. Owing to the extent or severity of oral health problems in this population, people may have rated their oral health positively relative to the oral health of their peers or to the pain and discomfort they may have experienced in the past. In future, the integration of an objective measure of oral health may be needed to show the extent of unmet dental needs despite self-reported ratings.

These findings suggest that oral health inequities are shaped by complex factors in addition to and beyond direct economic circumstances. The findings show that oral health inequities are associated with vulnerabilities related to mental health, trauma, substance use and housing instability. These will need to be addressed as intersecting health and social conditions. Without attention to the complex interplay among these issues, intersecting health and social inequities may persist even if financial barriers to accessing dental care are reduced through greater access to public dental benefits and related policy responses. Our study raises questions as to the effect.

Our study raises questions as to the effectiveness of sincreasing public dental insurance coverage as a single response to improve access and equity within the current private practice delivery model.<sup>7</sup> While such public investment in dental care is critical, it may not be adequate to address the vulnerabilities such as those experienced by the participants in this study. Given the barriers to healthcare access including stigma experienced by people with mental health problems, trauma histories, substance use problems and housing instability,<sup>43–47</sup> how and where dental treatment is provided must also be considered to ensure responsiveness to such marginalising issues.

In Quebec, Canada, researchers have identified that dental care providers lack awareness of the realities and complexities experienced by people living on social welfare, and that misconceptions and negative stereotypes operate to create barriers to accessing care.<sup>48</sup> At the same time, people on social assistance from that province express critical opinions of dentists and describe stereotypes of insensitive dentists who are more motivated by money than the health of their clients.<sup>22</sup> Indeed, research with clients and providers has uncovered a poor fit between private practice dentistry, public dental benefits and the oral health needs of low-income communities. Both dentists and low-income clients express dissatisfaction with the financial barriers to providing and accessing care as well as sociocultural conflicts when dental offices are ill-equipped to provide care to people with complex health issues who experience marginalisation.<sup>17</sup>

The complexities of care and severity of vulnerabilities affecting populations experiencing socioeconomic disadvantages and marginalisation challenge the ability and capacity of the existing model of dental practice in Canada to effectively ensure access and appropriate care.<sup>21</sup> Recommendations to address oral health inequities need to address these complexities. For example, proportionate universality<sup>viii</sup> approaches are advised to best address the social gradient of oral health inequities and effectively tailor interventions to the needs of vulnerable groups.48 51 While researchers and policy leaders continue to advocate for population-level responses to reduce financial barriers and work towards universal coverage in oral health, there is growing recognition of the need for strategies that are responsive to the complex needs of more marginalised groups.<sup>21 51</sup> One such recommendation for underserved populations is the effective integration of dental services with primary care and public health in community-based care.53

Beyond expanded and enhanced public dental benefits, there is a need for oral health services for marginalised communities that seek to ensure accessible, appropriate and effective dental treatment.<sup>21 51</sup> The health and oral health issues experienced by the EOUIP client cohort highlight the need for interdisciplinary responses that can address the intersections among people's health, oral health and social issues in settings that foster safety and trust. Common models and solutions including charitable dentistry and volunteer-based dental clinics, which typically provide one-off, acute dental interventions (often extractions) are likely inadequate to respond to such complexities. We therefore question whether charitable dentistry, volunteerism and responses that are limited to emergency care can be considered health equity interventions. They are not capable

of providing oral healthcare as part of a broader approach to supporting people's overall health status, or of serving as a safety net for underserved and vulnerable populations.  $^{54}$ 

We recommend the integration of oral healthcare with general healthcare at several levels to best respond to shared risk factors and determinants of health experienced by people living with complex vulnerabilities. First, integration of oral health benefits within universal health insurance would likely provide the most value across the social gradient of oral health inequities, notably to working poor populations. Second, we encourage integration of dental treatment within alternate healthcare settings such as community health centres that seek to provide trauma- and violence-informed, culturally-safe, equitable health services to marginalised populations.<sup>55</sup> Finally, oral health ought to be integrated within considerations of health equity: from assessing inequities to developing and implementing policies and practices, oral health needs to be better incorporated into the health equity agenda. Overall, action on oral health inequities, which includes attention to proportionate universality and tailoring of responses.

Further research aimed at applying an equity lens to oral health could collect clinical data to determine the oral health needs of marginalised populations as well as self-assessed oral health measures. Having standardised clinical measures such as Decayed/Missing/Filled Teeth (DMFT) scores and counts of untreated dental conditions would allow further population level comparisons. Explorations of the effectiveness of primary healthcare settings designed to serve marginalised populations may further inform innovations in community dentistry and policy frameworks to foster the integration of dentistry in equity-oriented healthcare.

### CONCLUSION

The extent of poor oral health among populations experiencing significant socioeconomic disadvantages and vulnerabilities may be much greater than presumed based on population health surveys where marginalised populations are under-represented. Poor oral health was reported by almost half (46.3%) of the EQUIP participants, with significant relationships observed between Poor oral health and many of the vulnerabilities and health issues faced by this population. Better understanding of the intersections among oral health status and other forms of health inequities can highlight the importance of addressing oral health inequities within the Canadian healthcare system, and inform strategies enhance to capacity for equity-oriented oral healthcare delivery with marginalised populations.

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<sup>&</sup>lt;sup>viii</sup>As described by Marmot et al, "To reduce the steepness of the social gradient in health, actions must be universal, but with a scale and intensity that is proportionate to the level of disadvantage. We call this proportionate universalism. Greater intensity of action is likely to be needed for those with greater social and economic disadvantage, but focusing solely on the most disadvantaged will not reduce the health gradient, and will only tackle a small part of the problem."<sup>49</sup>, p. 10

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